

Hemp and the 2018 Farm Bill



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Goals for Today

- Hemp provisions in the 2018 Farm Bill
 - Background and Issues
- Crop Insurance for Hemp

– Potential structure?











2018 Farm Bill

- Agriculture Improvement Act of 2018 signed into law on December 20, 2018
- Legalization of hemp production is one of the more popular new provisions
 - Through the efforts of Sen.
 McConnell (R-KY)









What is hemp?



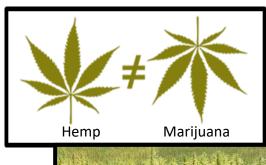
- Defined in the Farm Bill as:
 - "The plant Cannabis sativa L. and any part of that plant, including seeds thereof and all derivatives, extracts, cannabinoids, isomers, acids, salts, and salts of isomers, whether growing or not, with a delta-9 tetrahydrocannabinol concentration of not more than 0.3 percent on a dry weight basis."

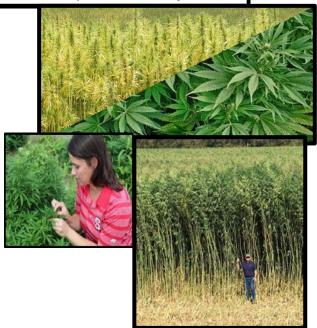






Hemp vs. Marijuana





How are they different?	
Hemp	Marijuana
Grows to be up to 20 feet high with leaves bunched near the top of the stem.*	Grows much wider and shorter containing more leaves and buds.*
Contains THC equal to or below 0.3% THC.	Contains 5-35% THC.
No psychoactive effects.	Various levels of psychoactive properties.
Easily grown in variety of climates.*	Grown in controlled areas and requires a great deal of care.*

^{*}Observed differences only if hemp produced for fiber/grain, if hemp for CBD hard to physically distinguish







Controlled Substance?

- Sec. 12619 of the 2018 Farm Bill removes hemp-derived products from Schedule I list of the Controlled Substances Act
 - Decriminalizes THC and cannabidiol (CBD) in hemp if and only if that hemp is produced in a manner consistent with the 2018 Farm Bill, associated federal & state regulations, and by a licensed grower
 - Hemp & CBDs produced in any other manner (i.e., THC above 0.3%) is still a Schedule I controlled substance







State-Federal Regulatory Framework

- Cannot just start growing hemp in your backyard!
- "Shared regulatory program"
- State (or Indian Tribes) wanting regulations:
 - States must submit licensing and regulatory plan to USDA for approval
 - May take a year or so
 - NC producers must still follow standing NC rules until this is approved
- For States not wanting to submit a plan
 - Follow USDA-developed rules (federally-run)







State-Federal Regulatory Framework

- State plans should include:
 - 1. Way to keep track of land where hemp is produced
 - 2. Methods to test THC in hemp plants
 - 3. Way to dispose plant/products with THC above limit
 - 4. Procedure for inspecting hemp producers
 - 5. Plan for enforcing law
 - 6. A system to provide USDA with hemp producer info.
 - 7. Assurances that State has resources to carry out plan







Handling Producer Violations

- If violate State or USDA rules, subject to law enforcement
 - First negligent violation no criminal punishment but must comply with State/USDA corrective action plan
 - Repeat negligent violation banned if 3 negligent violations in 5 years
 - Culpable violations report to law enforcement
 - Controlled substance conviction 10 year ban
 - Falsified information totally barred from program







Interstate Commerce

- Allows interstate commerce of legally produced hemp and hemp products
- States can prohibit sale of hemp or hemp products within its borders, but must allow legal hemp & hemp products to move freely within State











Hemp Research

- 2018 Farm Bill legitimizes funding of Hemp Research
 - Conduct study to determine economic viability of hemp
 - Review of State pilot programs & available academic research after 1 yr
 - Include hemp in Critical Agricultural Materials Act
 - Recognize hemp as "critical" material for strategic and industrial purpose, and thus allow further studies











Crop Insurance for Hemp





- Title XI, recognize hemp as an "agricultural commodity" and makes it eligible for crop insurance
 - Also allow bankers & other businesses to legally transact with hemp producers
- Facilitates development of hemp crop insurance product(s)
 - Waived viability & marketability requirement in product development







Crop Insurance for Hemp

- How might a hemp insurance product look like?
 - Individual yield- or revenue-loss triggered product
 - Like existing YP and RP products
 - Challenges:
 - No actual production history (APH) probably use existing historical data from pilot programs (2014-2018) to establish county T-yields
 - Establish "true" APH as one accumulates history
 - How to establish planting time hemp price? How to establish harvest time price (for revenue products)?
 - No futures markets
 - Likely based on forecast of prices







Crop Insurance for Hemp

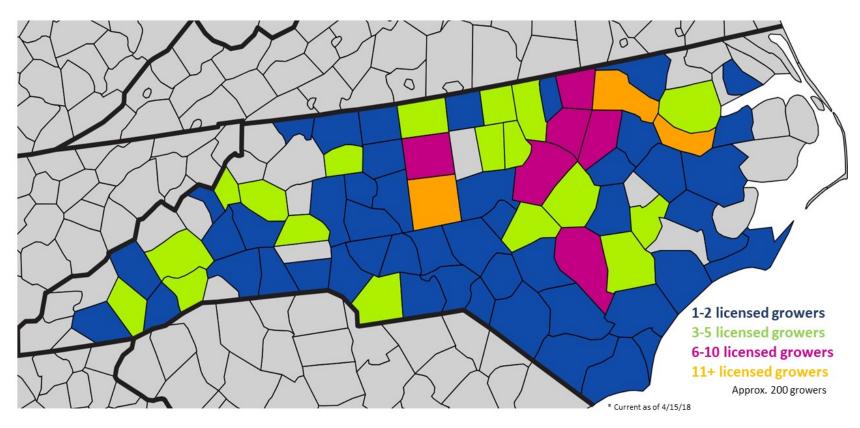
- Other options:
 - Actual Revenue History (ARH)
 - Establish ARH and triggers if revenue-to-count is less than guarantee
 - Whole-Farm Revenue Protection (WFRP)
 - Include hemp as an insurable product in WFRP
 - Based on whole-farm revenue calculated using tax records
 - Written Agreements (through RMA)
 - Noninsured Crop Disaster Assistance Program (NAP)
 - Through FSA
 - Typically available for crops not insurable through RMA
 - Can use while RMA product being developed?







Hemp In North Carolina



 600 licensed hemp producers in North Carolina now (with 80 to be approved soon) – from NC Industrial Hemp Commission Chair Tom Melton







Take Home Message(s)

- 2018 Farm Bill "legalizes" hemp production
 - State-Federal framework still to be established (including in NC)
 - Should still follow existing NC rules until
 State Plan is approved by USDA
- Hemp is eligible for crop insurance
 - But product still need to be developed
 - USDA is fast-tracking development, but may still take a year or more









Thank you!

- Questions?
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 - Agricultural Policy and Farm Bill Extension Website at NC Dept. of Ag. & Resource Economics:
 - https://cals.ncsu.edu/are-extension/policy-andregulation/agricultural-policy-and-farm-bill/



